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Innovation in Technology Procurement Project Housing Management Procurement Workshop 3 - 09.12.20

What we discussed in Workshop #2



Review: A common set of objectives



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We've defined a set of objectives that would add business value to guide the procurement exercise and assessment of suppliers.

Key objectives agreed (many discussed in January 2020 workshop)

- 1. Interoperability to enable data openness and system integrations (without charges)
- 2. Improved core product -- e.g. better customer journey or front-end interoperability
- 3. Improved performance -- e.g. to avoid systems running slowly through KPIs and service credits
- 4. Improved flexibility -- e.g. ability for system to evolve, particularly to changes in statutory responsibility
- 5. Ability to deploy in the cloud, either as a SaaS or PaaS solution
- 6. Improved maintenance -- e.g. announce releases in advance and ensuring they are properly tested
- 7. Improved management -- e.g. more responsive account management
- 8. Pricing and roadmap transparency at the procurement stage

Review: Mapping shared User Needs gaps

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Whose user needs do we need to better understand?

User Group (A s a)	What are they trying to do and what barriers do they face?	What research can we do to assess needs?	
Residents	Poor customer journey in: (i) applications process (ii) onboarding new tenants	Conduct ethnography to assess key process preferences, e.g. resident applications. Can we utilise any user insights from prior housing repairs user research?	
Vulnerable people	Poor tracking of their interactions with council services: (i) adult social care (ii) homeless services.	Engage councillors to understand priorities.	
Leaseholders	Poor information is provided to external leaseholders, and internal management team struggle with workflow.	Qualitative workshop to capture pain points.	
Tenancy Management Officers	Need better processes for: (i) identifying residents with financial difficulties (e.g. voids)	Qualitative workshop to capture pain points.	
Wider services related to housing	There are a range of internal (e.g. environmental officers) and external users (e.g. repairs and maintenance contractors, construction companies, housing associations) that are digital service users	Identify stakeholders and conduct qualitative workshops to capture pain points. Potentially could run a short survey to gather needs from a range of stakeholders.	
Finance directorate	Need better processes for: (i) integrations and workflows vary across key payments and financial irregularity processes (e.g. tenants on benefits)	Conduct interviews across the business and directorates	

Work to share - for discussion



Recommended: Work Packages



These are the work items we recommend taking forward to rapidly progress a joint procurement.

Work Item	Key Activities	Deliverable	Timeline?
Conduct user research	(i) Fully map key users (ii) Conduct user research with staff and citizens (iii) Assess user needs (iv) Prioritise needs	Statement of user needs; User journey maps; User problem statements; User personas.	Jan-Feb?
Define common outcomes	(i) Turn user research into solution outcomes (ii) Map significant outcome divergence	Short outcomes specification, per service line	Jan-Feb
Define necessary functional, technical and performance requirements	(i) Discuss best practice (ii) Identify shared requirements (iii) See if a divergent requirement can be resolved in a shared outcome (iv) Individually identify bespoke requirements (e.g. core modules, system integrations, Cloud SLAs)	Functional & Technical specification; KPIs and service credit schedule	Feb
Analyse market solutions	(i) Supplier engagement to assess whether HMS' provide key solution outcomes (ii) Map outcomes met by HMS providers (iii) Map outcomes unmet by core HMS solutions, but available through other providers	HMS assessments; Additional Capability Needs	Feb-Mar
Agree tender route (for discussion later)	(i) Collate user needs, outcomes and key requirements into a specification (ii) include addition (iii) review commercial approaches (iv) agree common contract design	Tender options assessment; Common contract design	Mar



Recommended: Way of Working

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This is up to boroughs to decide, supported by LOTI - but we recommend a clear path forward.

Leaders (procuring next year)

Supporters (procuring 2022 & 2023)

Lead on:

- Conduct user research
- Define common outcomes
- Define necessary requirements spec
- Analyse market solutions
- Agree tender route

Ways of working:

- Conduct weekly / fortnightly planning meetings
- Lead monthly status reviews
- Set up in shared collaboration tool (e.g. Basecamp, or Teams)

Co-lead:

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- Agree tender route

Contribute to:

- Define necessary requirements spec
- Analyse market solutions

Ways of Working:

- Attend monthly status reviews
- Participate in shared collaboration tool (e.g. Basecamp, or Teams)

Procurement approachesfor review



What are we discussing in this session?

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Next, we'll explore options of how to execute the procurements of a HMS, and any additional tech capability

Valuable joint procurement approaches for a HMS (see guidance on 'joint procurements')

- Given that we believe we will purchase a HMS, what approaches can best maximise our value and objectives?

How do we ensure to maximise value in the contract?

- A few recommended approaches to review and direct toward specific guidance

What are the procurement approaches relevant for procuring additional, innovative housing solutions?

- An overview of the key things to consider when engaging innovative technology providers

Joint procurement approaches for a HMS

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There are a few realistic options for Boroughs to secure their HMS requirements jointly Use an existing framework Set up a Framework and Catalogue Set up a Dynamic Purchasing System **Range of CCS routes to market** Specific to subset of London boroughs Specific to subset of London boroughs **APPROACH:** Utilise the clear **APPROACH:** Award a new framework **APPROACH:** Pre-qualify a set of suppliers onto a dynamic framework commercial tools already available to through a single procurement, enabling public buyers (e.g. Northgate are on a buyers to 'call-off' the agreed services. based on agreed criteria. Later, any number of frameworks, including Typically, run by a lead contracting eligible supplier can be added. G-Cloud 12 and DOS 4). authority. e.g. Must have a council customer PROS: e.g. Must be cloud-enabled **PROS:** (i) Clear route to market & contract (i) Introduces new competitive tension & PROS: (ii) Fast, particularly if you have a enables negotiation of better value. (i) Enables new eligible suppliers to be preferred supplier (ii) Enables some flexibility between each onboarded on a rolling basis (iii) Can be competitive, or restricted buyer's call-off contract. (ii) Requires less upfront assessment by (iii) Can be multi- or single-supplier the contracting authority CONS: (iii) Maintains competitive tension, & (i) Limited flexibility to negotiate some CONS: threat of new entrants contract terms (e.g. length) (i) Value is achieved only if buyer's speak (ii) Limited ability to provide certainty of with a 'single voice'. CONS: a truly 'joint procurement' (ii) Frameworks are static, so no new (i) Contracts can only be awarded through mini-competitions. suppliers can be added.

Maximising value in a contract

How can we design a contract to get the most value out of a large incumbent supplier?

Interoperability-by-design. Interoperability is key to 'future-proofing' your HMS and enabling additional services to be built around it flexibly.

- We recommend you utilise the contract terminology created by LOTI on Data Access and API Availability.
- We recommend you assess your interoperability requirements fully our <u>guidance on interoperability</u> can help.
- You could an enforcement clause that penalises suppliers for not enabling integration with suppliers.

Capturing pan-London demand. Large suppliers will provide better value if demand is aggregated in a clear commercial construct.

- We recommend you insert a clear clause to stipulate that a contract can be replicated by authorities pan-London

Unified Performance Standards. There are a range of performance management approaches and standards - see our basic overview here.

- We recommend establishing common 'best practice' performance standards and KPIs, and co-creating them with suppliers (particularly for standardised cloud-based services, as unrealistic service credit schedules will simply be priced in as 'risk'.

Embed continuous improvement. Formal continuous improvement clauses can be agreed and embedded, though may increase price. An informal approach enables more flexibility, though is less outcomes oriented. See <u>our guidance</u> on this topic.

- If formally, we recommend you negotiate a continuous improvement plan, and insert it into the contract.
- If informally, we recommend you require an allocation of 'developer days' to prioritise common feature development.

Manage collectively. If you procure collectively, you can manage suppliers together too. This can enforce better accountability.

- We recommend contracts require suppliers set up a dedicated London-based User Group - our guidance provides advice.

Social value. Social value is incredibly important, but presents additional cost to suppliers and can dissuade suppliers from bidding.

We recommend you assess whether your social value drivers are likely to be shared by suppliers.

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Approaches to future innovation procurement

There are a range of commercial tools available to support procurement of innovative housing products and services around a HMS, all included within the <u>Innovation in Procurement Toolkit</u>.

Consider innovation procurement approaches:

- **Dynamic Purchasing System** (recommended): Useful for flexibly pre-qualifying innovative housing suppliers.
- Can be multi-lot to enable a range of solution types.
- Can set custom eligibility criteria, with rolling admission.
- Requires a mini-competition to procure.
- Will enable greatest flexibility to add capabilities as they emerge over the next 3 years.
- Can be used in tandem with either Options 1, 2 & 3 for your HMS provider.
- **Design Contests:** Useful for piloting solutions, ahead of a formal tender e.g. Network Rail recently used to source innovative 'crowd management' tools
- **Innovation Partnerships:** Useful for R&D with a supplier, with a clear option to procure at the end.
- **Competitive Dialogue:** Two phase process, where negotiation with each supplier informs assessment criteria.

Tips:

- Advertise broadly, publishing pipeline early (use <u>Thirty3</u> or <u>LocalGovPipeline</u>), and distributing PINs, ITTs, etc widely (<u>see our list</u> of accelerators, trade bodies, media, GovTech communities).
- Start with a clear statement of users, user needs and user research done-to-date. (See example from Digital Marketplace, incl. <u>recent housing tender from</u> <u>Hackney</u>)
- **Use outcomes** wherever you can, and only make technical specifications where you have to.
- **Consider the tender's 'look' and 'feel'.** Is it something that tech companies would want to apply for?
- Ask for presentations, decks and product demos, instead of long written answers.
- Leverage the HMS as a strategic partner to engage the market collaboratively - SMEs will be attracted to the opportunity to scale (see our guidance <u>here</u>)

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Thanks for participating! Please leave comments with your views.

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